



UNITED STATES DEPARTMENT OF EDUCATION
Office of the Chief Financial Officer
Contracts and Acquisitions Management

**JUSTIFICATION FOR
OTHER THAN FULL AND OPEN COMPETITION**

Date: July 22, 2009
To: Contract File
Thru: Gene Hopkins, Contracting Officer (CO)
From: Chris Rosier, Contract Specialist (CS)
Contract Operations Group
Subject: JOFOC for Security Manager, Purchase Request No. EDOOOM-09-000025, Solicitation No. ED-OOM-09-Q-0010

PURPOSE

This document is a Justification for Other Than Full and Open Competition for the Department of Education's Security Manager software and maintenance requirement. As required by FAR 6.302-1, this document was prepared in accordance with FAR Part 6.303-2 and authorized in accordance with FAR Part 6.304.

IDENTIFICATION

This Justification for Other Than Full and Open Competition (JOFOC) was prepared by the U.S. Department of Education's (Department) Contracts and Acquisitions Management (CAM) Office in support of the requirements funded under Requisition Number EDOOOM-09-000025 and solicited under Solicitation Number ED-OOM-09-Q-0010.

NATURE AND/OR DESCRIPTION OF THE ACTION BEING APPROVED

This memorandum is requesting approval for OTHER THAN FULL AND OPEN COMPETITION for the specific acquisition of the Security Manager v3, PerSec and Contract Modules, Credentialing Module Maintenance and associated support that is commercially available and manufactured by the Centech Group. As discussed in further detail below, the acquisition of these brand name specific products/services are to ensure the continued operation of the Department's mission-critical system, Education Security Tracking and Reporting (EDSTAR) System.

DESCRIPTION OF SUPPLIES OR SERVICES REQUIRED TO MEET THE AGENCY'S NEEDS

The Department is seeking the following products under Solicitation No. ED-OOM-09-Q-0010

- 1) Security Manager v2 to v3 upgrade
- 2) PerSec and Contract Modules
- 3) Credentialing Module

The Department estimates that the total estimated value of the above listed products is [REDACTED], to include all potential options that may be exercised.

STATUTORY AUTHORITY PERMITTING OTHER THAN FULL AND OPEN COMPETITION:

The statutory authority permitting other than full and open competition for this contract action is FAR 6.302-1, Only one responsible source and no other supplies or services will satisfy agency requirements.

CONTRACTOR'S UNIQUE QUALIFICATIONS OR NATURE OF THE ACQUISITION REQUIRES USE OF THE AUTHORITY CITED

As a cabinet level agency, the Department is required to adhere to various regulations such as Homeland Security Presidential Directive 12 (HSPD-12). According to this directive, the Department must establish a system that 1) provides for a common identification standard for federal employees and contractors, and 2) adheres to the mandatory requirement for secure and reliable forms of identification for Federal employees and contractors.

In order to satisfy the requirements set forth by HSPD-12, the Department established the EDSTAR System. Due to security reasons, the details surrounding this system will not be explored within the confines of this document. However, the Security Manager software serves as a critical component of the EDSTAR System.

In order to ensure the continued operation of the EDSTAR System and to receive enhanced/additional capabilities, the Department requires an upgrade of the software from v2 to v3. Some of the enhanced/additional capabilities include:

- 1) Integrate OFI 79A electronic from per OPM – Automated connection into Office of Personnel Management (OPM) electronic background investigation case status.
- 2) Compliant with Microsoft SQL Server 2005 – Support with data migration and testing.
- 3) PIPS/CVS (OPM components) – Automated connection into Personnel Investigation Processing System.
- 4) Modify business rules and agency reviews- Compliance with departmental network security requirements.
- 5) Add investigation cost database w/look up table – Run personnel security reports for the total workforce, permanent or temporary federal or contractor workforce.

- 6) User tracking – Author logging and tracking of access and entries into the system.

During the creation and development of the EDSTAR System, the Department selected the Security Manager software as a component of the EDSTAR system. To date, the Department has invested more than \$400K in the purchase and engineering configuration of the Security Manager product. Replacement of the Security Manager software would introduce excessive project risk, increased likelihood of delays to the current deployment schedule, and additional security costs that cannot be quantified. Based on these findings, it has been determined that the acquisition of the brand name specific product, Security Manager, PerSec and Contract Module and Credentialing Module Maintenance are in the best interest of the Department.

DESCRIPTION OF EFFORTS MADE TO ENSURE OFFERS ARE SOLICITED FROM AS MANY POTENTIAL SOURCES AS PRACTICABLE

In an effort to solicit as many potential offers as possible, the synopsis and solicitation will be posted on FedBizzops for public display.

DETERMINATION BY CONTRACTING OFFICER THAT THE ANTICIPATED COST TO THE GOVERNMENT WILL BE FAIR AND REASONABLE

As a commercially available solution with published pricing, as well as an established history of acquiring the software, it has been determined by the assigned Contracting Officer that the anticipated prices will be fair and reasonable to the Department.

DESCRIPTION OF MARKET SURVEY AND RESULTS, OR STATEMENT WHY MARKET SURVEY WAS NOT CONDUCTED

Due to the brand name specific nature of the sought software, both open-source (Internet) and telephonic market research has been conducted surrounding the availability of authorized resellers. The market research findings suggest that there is only one authorized reseller of the required solution.

OTHER FACTS SUPPORTING THE USE OF OTHER THAN FULL AND OPEN COMPETITION

After accounting for system configuration costs, training for departmental employees and other related testing, the Department estimates that it would, at a minimum, incur \$244K in additional costs that would not be recovered. Furthermore, the introduction of a software solution other than the Security Manager software would significantly increase the likelihood of delay in the planned deployment of the EDSTAR System. The security-related costs that would stem from a deployment schedule delay cannot be quantified.

SOURCES, IF ANY, WHICH HAVE EXPRESSED INTEREST IN THE ACQUISITION IN WRITING AND EXPLANATION AS TO WHY THEY ARE NOT BEING CONSIDERED

No sources have expressed interest in the acquisition.

STATEMENT OF ACTIONS, IF ANY, TO REMOVE OR OVERCOME BARRIERS TO
COMPETITION BEFORE ANY SUBSEQUENT ACQUISITION FOR THE SUPPLIES
OR SERVICES

In an effort to promote competition to the maximum extent practicable by receiving as many offers as possible from authorized resellers, the associated synopsis and solicitation will be posted on FedBizopps.

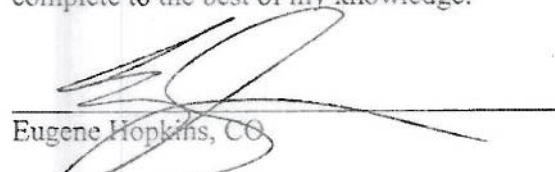
Recommend:


Chris Rosier, CS

7/21/2009
Date

Approved:

Based upon the available information, the information contained in this JOFOC is accurate and complete to the best of my knowledge:


Eugene Hopkins, CO

21 July 2009
Date